CROWN CENTER ON US FOREIGN POLICY





Young Russians See Terrorism as Greater Threat to Russian Interests Than War in Ukraine

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In his electoral victory speech last month, Russian President Vladimir Putin committed to strengthening Russia's defense capacity, especially in the context of its war with Ukraine. However, the recent terrorist attack on a concert venue bordering Moscow has emphasized the importance of bolstering the country's counterterrorism efforts. The attack, for which the Islamic State claimed responsibility, killed 145 people, wounded another 551 people, and marks the deadliest act of terrorism on Russian soil in more than a decade.

Fielded on February 6–26, 2024—just a month prior to the attack—a joint survey by the Chicago Council on Global Affairs and the Levada Center finds that Russians between the ages of 18–34 consider international terrorism to be the most dangerous threat to Russia's national interests, even more so than the war in Ukraine. In addition, a plurality of young adults say protecting the country from direct military threats should be a top foreign policy priority.

Key Findings

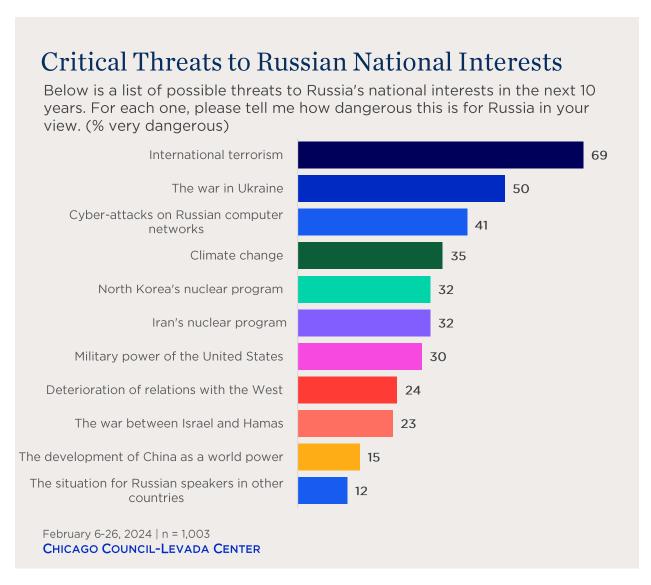
- Seven in 10 young Russians consider international terrorism to be a very dangerous threat to Russia's national interests (69%)—more than the percentage of those who say the same about the war in Ukraine (50%).
- A plurality of Russian young adults say protecting the country from direct military threats should take precedence in the making of Russian foreign policy (36%).

- According to this poll and a separate February 2024 Levada Center survey of the Russian population, Russian young adults are significantly less likely than their elders to say they personally support the Russian military operation in Ukraine (65%, vs. 83% among Russians older than 45).
- Yet five in 10 young Russians think military spending on the war in Ukraine is just right (51%), while 25 percent think it is too much and 13 percent think it is not enough.
- Young Russians express more favorable views of the United States, the European Union, and Ukraine than their elders, and a majority (72%) say Russia should improve its relations with the United States and other Western nations.

International Terrorism and Ukraine War Seen as Most Critical Threats to Russia

The devastating terrorist attack in Moscow confirms the fear of terrorism that young Russians expressed just a month prior in the Chicago Council on Global Affairs-Levada Center survey. The February 2024 poll found seven in 10 Russian young adults say international terrorism poses a very dangerous threat to Russia's national interests in the next 10 years (69%)—more than the number of those who said the same about the war in Ukraine (50%).

Heightened concerns about terrorism among young Russians may certainly be related to the war in Ukraine and Ukraine's recent string of <u>long-range drone attacks</u> and <u>railway diversions</u> in Russia, in particular. However, Russian young adults may also be expressing separate concerns about terrorist activity by other groups, like the Islamic State, who have <u>long resented the Soviet invasion of Afghanistan and Putin's support for Bashar Al-Assad</u> in the Syrian civil war. Although the Islamic State claimed responsibility for the recent attack on Moscow's border, Russian state media continues to place blame on Ukraine.



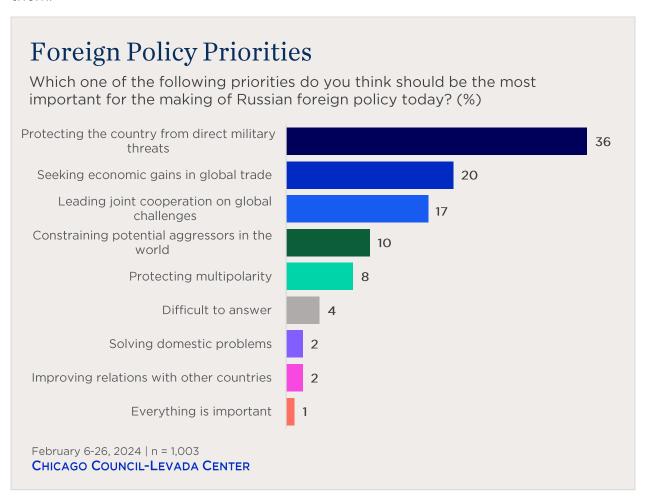
Though to a lower degree than terrorism and the conflict in Ukraine, a sizable percentage of Russian youths also find cyber-attacks on Russian computer networks to be a very dangerous threat to Russian national interests (41%). Roughly a third of young Russians perceive climate change (35%) and both North Korea and Iran's nuclear programs (32% each) to be dangerous threats. While Putin has pointed to the protection of Russian speakers in Ukraine as a major motivation for the conflict with Kyiv, few Russian youth see the situation for Russian speakers abroad as a critical threat to Russia (12%).

Despite these concerns about foreign policy threats, a plurality of Russian youth say they are personally more concerned about internal threats (43%) than threats outside of Russia (27%). A quarter of young Russians say they are concerned about both threats equally (26%).

Young Russians Emphasize the Importance of Territorial Security

Putin's reelection speech also touched on the prospect of a <u>full-scale military conflict</u> between Moscow and NATO, and characterized the goal of Western nations as <u>containing Russian development</u>. Wars and invasions have been a frequent fixture in Russia's long history, one that helps shape Putin's concern about external <u>threats to both Russian territorial integrity</u> and national identity. Young Russians seem to agree with the president's focus on territorial security, and especially in the context of their heightened fear of terrorism and the war in Ukraine.

When asked what priority should take precedence in the making of Russian foreign policy, a plurality of young Russians say the physical defense of the country (36%). However, other aspects of Putin's worldview, such as constraining potential aggressors in the world (10%) or protecting multipolarity (8%) are seen as less important to young adults. By contrast, economic gains in global trade (20%) and international cooperation on global problems (17%) are slightly more important to them.

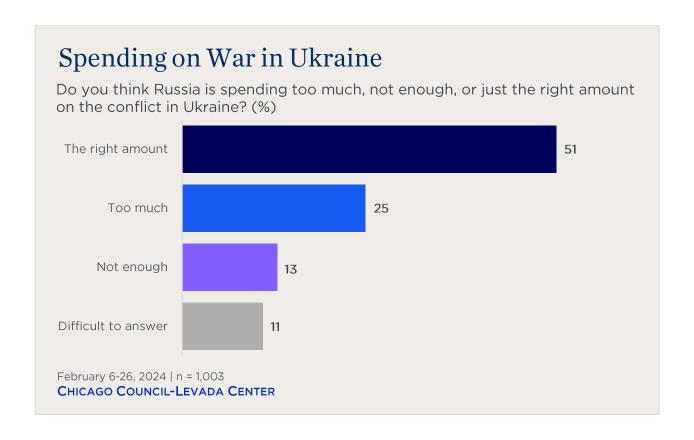


Half of Russian Youths Say Military Spending on War in Ukraine is Just Right

Previous surveys by the Chicago Council on Global Affairs and the Levada Center find that young Russians are generally less supportive of the Russian military operation in Ukraine than their parents and grandparents. A February 2024 Levada Center survey of the general Russian public found that Russian young adults are less likely to say they personally support the Russian military operation in Ukraine (65%) or see it as successful (67%) than older Russians (83% support and 72% successful, among Russians older than 45) (see Appendix Tables 1 and 2). They are also more likely to say that Russia should start peace talks (67%) than their elders (44%), who are more likely to support continuing the military action (see Appendix Table 3). However, young Russians are also less likely to follow news about the war in Ukraine than older Russians, which may contribute to their declining support for the conflict (see Appendix Table 4). The data additionally show that 22 percent of these young Russians report that a relative or friend has emigrated to another country because of the situation in Ukraine.

The Russian government recently announced a proposed budget for 2024 that allocates \$140 billion, or 7 percent of the country's gross domestic product (GDP), to military spending. The war against Ukraine is not only the Kremlin's biggest priority but one of the main drivers of economic growth in Russia; as such, defense spending will exceed social spending for the first time in Russia's modern history.

About half of young Russians think the government is spending the right amount of money on the conflict in Ukraine (51%). Conversely, a fourth of Russian youth say the country is spending too much (25%), while 13 percent say it is not spending enough. When asked about the general costs associated with Russia's global involvement, young Russians are closely divided on whether the cost of maintaining Russia's role in the world outweighs the benefits (39%) or whether the benefits outweigh the costs (44%; 17% say it is difficult to answer).

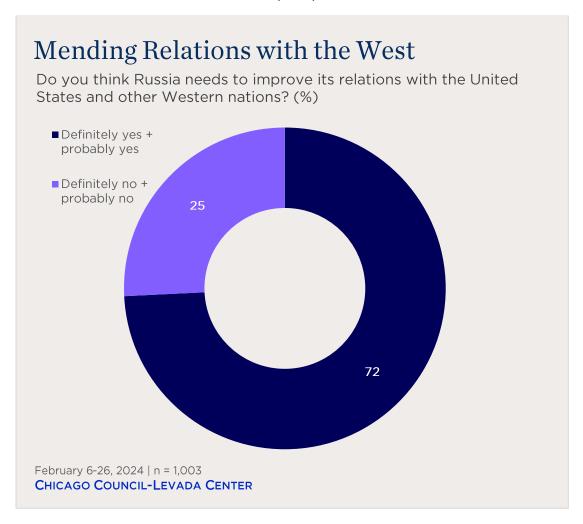


Seven in 10 Young Russians Think Russia and the West Should Mend Relations

Putin frequently uses anti-Western rhetoric in his speeches and public appeals to unite the Russian population against Western encroachment and position the president as a defender of Russian sovereignty. While these anti-Western sentiments are shared among older Russians, young adults less susceptible to these messages and think Russia needs to improve its relations with Western countries.

In an October 2023 survey by the Levada Center, Russians between the ages of 18–34 were found to have more favorable views of the United States, the EU, and even Ukraine than their elders (see Appendix Tables 5-7). Levada Center surveys also show that the overall Russian population has grown less likely to say that Russia needs to improve its relations with the West, while young Russians have grown more likely to support improving those relations. In May 2023, the Levada Center found that 61 percent of Russian young adults said Russia definitely (20%) or probably (41%) needs to improve its Western relations—a rate higher than that recorded among the overall population (57%, 20% definitely and 37% probably). In February 2024, the percentage of young adults that say Russia should improve its relations with the West rose to 72 percent (29% definitely and 43% probably). At the same time however, the data show that deteriorating relations with the West are lower on

the list of young Russians' concerns, as only a quarter see such as a very dangerous threat to Russian national interests (24%).



Conclusion

Young Russians presciently had their eyes on international terrorism as a higher potential threat to Russian security than the war in Ukraine, and the recent attack has likely only confirmed these fears. On the conflict with Ukraine itself, Russian youth are less enthusiastic about the military operation than older Russians but seem satisfied enough with continued funding for the war. Moreover, as our previous report showed, <u>young Russians are unlikely to register any opposition</u> through any type of demonstrative public action against the government.

Appendix

Appendix Table 1

Do you personally support or not support the actions of the Russian armed forces in Ukraine? (%) (February 2024, n=1601)

		Age					
	Total	18-34	35-44	45-54	56-64	65+	
Strongly support	46	31	43	53	49	64	
Somewhat support	30	34	33	31	28	23	
Somewhat oppose	9	15	9	4	8	4	
Strongly oppose	7	11	5	7	8	4	
Haven't heard anything about it	8	10	10	6	8	4	

Appendix Table 2

In your opinion, how successful or unsuccessful is the "SMO" in Ukraine? (%) (February 2024, n=1601)

		Age					
	Total	18-34	35-44	45-54	56-64	65+	
Very successful	18	15	19	19	16	22	
Somewhat successful	52	52	50	54	50	55	
Somewhat	10				11		
unsuccessful	10	10	11	10	11	7	
Very unsuccessful	5	7	3	4	5	5	
Difficult to answer	15	16	16	13	18	11	

Appendix Table 3

In your opinion, should Russia continue military action now or start peace talks? (%) (February 2024, n=1601)

		Age					
	Total	18-34	35-44	45-54	56-64	65+	
Definitely continue military action	26	13	22	33	31	40	
More likely to continue hostilities	13	10	15	12	16	13	
More likely to start peace talks	29	38	31	30	21	23	
Definitely start peace talks	23	29	23	19	22	17	
Difficult to answer	9	10	9	6	10	7	

Appendix Table 4

Do you follow the news about Ukraine? (%) (February 2024, n=1601)

		Age				
	Total	18-34	35-44	45-54	56-64	65+
Very carefully	20	7	15	27	22	36
Quite attentive	31	24	29	32	37	38
No special attention	36	49	41	33	30	21
No attention at all	12	18	15	9	12	4
Haven't heard anything about it	1	2	1	0	0	1

Appendix Tables 5-7

What is your attitude to the US, the EU, and Ukraine now? (October 2023, n=1607)

US attitudes

	Total	18-34	35-44	45-54	56-64	65+
Very favorable	2	3	2	1	1	0
Somewhat favorable	14	28	13	10	9	5
Somewhat unfavorable	25	23	27	27	25	22
Very unfavorable	44	29	40	42	50	63
Difficult to answer	16	18	18	19	14	10

EU attitudes

	Total	18-34	35-44	45-54	56-64	65+
Very favorable	2	4	2	2	2	0
Somewhat	15					
favorable	13	28	15	10	10	6
Somewhat	26					
unfavorable	20	23	30	31	25	24
Very	38					
unfavorable	30	23	36	37	46	52
Difficult to	19					
answer	19	21	17	20	17	18

Ukraine attitudes

	Total	18-34	35-44	45-54	56-64	65+
Very favorable	2	2	2	3	1	2
Somewhat favorable	15	19	16	14	15	11
Somewhat unfavorable	23	27	25	18	20	21
Very unfavorable	44	33	39	46	49	54
Difficult to answer	17	18	18	18	15	13

Methodology

This Chicago Council on Global Affairs-Levada Center survey was conducted between February 6-26, 2024 among a weighted national sample of 1,003 adults between the ages of 18-34 living in Russia. This sample was obtained from a randomly generated sample of mobile phone numbers, which were used to contact respondents and survey them via a computer-assisted telephone interviewing method. The margin of error for the full sample is \pm 3.1 percentage points at a 95% confidence interval.

The eligibility of respondents was verified based on their answers to questions about age and their region of residence. For the study, respondents residing within the territory of Russia between the ages of 18–34 years old were considered eligible to be surveyed.

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